

Application of <u>Harbor Island Utilities, Inc.</u>
for approval of a new schedule of rates and charges
for water and sewer service provided to residential
and commercial customers in Harbor Island,
Beaufort County, SC

Docket No. 2002-239-W/S

Testimony of Barbara J. Crawford Audit Department RETURN DATE: OLOGOBUL SERVICE: OLOGOBUL

Public Service Commission of South Carolina

- 1 Q. PLEASE STATE FOR THE RECORD YOUR NAME, BUSINESS ADDRESS
- 2 AND POSITION WITH THE PUBLIC SERVICE COMMISSION OF SOUTH
- 3 CAROLINA.
- 4 A. My name is Barbara J. Crawford. My business address is
- 5 101 Executive Center Drive, Columbia, South Carolina. I
- 6 am employed by the Public Service Commission of South
- 7 Carolina as an Auditor.
- 8 Q. PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND YOUR
- 9 EXPERIENCE.
- 10 A. I received a B.S. Degree in Business Administration with
- 11 a major in Accounting from the University of South
- 12 Carolina in 1979. I am a Certified Public Accountant,
- 13 licensed in the State of South Carolina. I am also a
- 14 Certified Internal Auditor. I have more than nineteen
- 15 years of audit experience, three of which have involved
- 16 the ratemaking process.
- 17 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY INVOLVING HARBOR
- 18 ISLAND UTILITIES, INC.?
- 19 A. The purpose of my testimony is to set forth in summary
- 20 form Staff's findings and recommendations resulting from
- 21 our examination concerning the above docket. These
- findings and recommendations are set forth in the report
- of the Audit Department with attached exhibits.

- 1 Q. I SHOW YOU THIS REPORT WITH ITS ATTACHED EXHIBITS,
- 2 ENTITLED "REPORT OF THE AUDIT DEPARTMENT, THE PUBLIC
- 3 SERVICE COMMISSION OF SOUTH CAROLINA, DOCKET NO. 2002-
- 4 239-W/S, HARBOR ISLAND UTILITIES, INC." DID YOU AND THE
- 5 AUDIT STAFF PREPARE THIS DOCUMENT?
- 6 A. Yes, the report was prepared by members of the Audit
- 7 Department Staff and me.
- 8 Q. (MARK FOR IDENTIFICATION). WOULD YOU PLEASE SUMMARIZE
- 9 THE CONTENTS OF THIS REPORT?
- 10 A. As outlined in the report's index, pages 1 through 4
- 11 contain the Staff's analysis of the report, with the
- 12 remaining pages 5 through 18 containing the Audit
- 13 Staff's supporting exhibits. The major part of my
- 14 testimony will refer to Audit Exhibit A, entitled
- 15 Operating Experience and Operating Margin-Combined
- Operations. Such Exhibit, as do all other of the Audit
- 17 Staff's exhibits, utilizes a test year ending October
- 18 31, 2001.
- 19 Q. DO YOU HAVE ANY FURTHER EXPLANATION OF EXHIBIT A?
- 20 A. Yes, I do. The Staff prepared the exhibit in compliance
- 21 with the Commission's standard procedures as to
- 22 calculating income and operating margin for water and

- wastewater utilities. A brief description of exhibit A
- 2 is as follows:
- 3 Column (1): Presents the Company's combined water and
- 4 wastewater operations per the Company's filing as of the
- 5 end of the test period under review. Special emphasis is
- 6 placed on net income for return and operating margin.
- 7 Column (2): Presents combined water and wastewater
- 8 accounting and pro forma adjustments per the Staff for
- 9 the period under review.
- 10 Column (3): This column details the combined water and
- 11 sewer operations of the Company as adjusted by the Staff
- 12 prior to the effect of the proposed increase.
- 13 Column (4): This column presents the proposed increase
- in water and sewer rates as computed by the Commission
- 15 Staff Utilities Department and the resulting adjustments
- 16 to expenses.
- 17 Column (5): This column presents the Company's
- 18 normalized test year on a combined water and sewer basis
- 19 after including the proposed increase.
- 20 Q. PLEASE ELABORATE ON THE CALCULATIONS IN EXHIBIT A.
- 21 A. As shown in column (1), using combined water and sewer
- operations per the Company's filing, the Staff computed
- a net operating loss for return of (\$62,120). The Staff

20.15%.

1 computed a combined water and sewer operating margin of 2 negative (24.46%). 3 Shown in Column (2) are the accounting and pro forma 4 adjustments proposed by the Staff on a combined water 5 and sewer basis. 6 In Column (3), as adjusted combined water and sewer 7 operations are presented. The Staff computed as adjusted 8 net operating income for return, including growth, of 9 The Staff computed the combined water and 10 sewer as adjusted operating margin to be 8.96%. 11 Column (4) presents the Staff's computation of the 12 Company's proposed water and sewer revenue increase of 13 \$73,401. The Staff increased other taxes, income taxes 14 and customer growth for the effect of the proposed 15 increase. The effect of the proposed increase on net 16 income for return was computed to be \$42,176. 17 Column (5) presents combined water and sewer operations 18 as adjusted to normalize the test year on a pro forma 19 basis and after the effect of the proposed increase. As 20 a result, the Staff computed net income for return of 21 The Staff computed an operating margin of \$66,727.

- 1 Q. WOULD YOU PLEASE BRIEFLY DESCRIBE THE OTHER AUDIT
- 2 EXHIBITS IN THE STAFF'S REPORT?
- 3 A. Exhibit A-W provides the Company's operating experience
- and operating margin for the Company's water operations.
- 5 Exhibit A-S provides the Company's operating experience
- and operating margin for the Company's Sewer Operations.
- 7 Exhibit A-1 details the combined water and sewer
- 8 accounting and pro forma adjustments made by the Staff
- 9 and/or the Company. Company and Staff adjustments are
- 10 compared in this exhibit with a brief description of
- 11 each adjustment.
- 12 Exhibit A-2 details the Staff's computation of the
- 13 Company's customer growth. The Staff performed the
- 14 growth calculations using the formula method as detailed
- in Exhibit A-2. The exhibit presents growth for water
- 16 operations only. The number of water customers
- increased from 382 to 390 during the test year, which
- 18 resulted in a growth factor of 1.0%. Such growth factor
- 19 was applied to water operations only. The number of
- 20 sewer customers remained constant at 354.
- 21 Exhibit A-3 provides a reconciliation of the net income
- 22 for return computed by the Company to the net income for
- return contained in Staff's Exhibit A.

- 1 Audit Exhibit A-4 presents the Company's income
- 2 statement for the year ended October 31, 2001.
- 3 Audit Exhibit A-5 presents the company's balance sheet
- 4 as of October 31, 2001.
- 5 Q. WHICH ADJUSTMENTS ON EXHIBIT A-1 IN YOUR REPORT ARE THE
- 6 RESPONSIBILITY OF THE AUDIT DEPARTMENT?
- 7 A. The adjustments marked with an (A) are the
- 8 responsibility of the Audit Department witness and the
- 9 ones marked with a (U) are the responsibility of the
- 10 Utilities Department witness. The adjustments that
- 11 contain both an (A) and a (U) denote partial
- responsibility of both departments.
- 13 Q. PLEASE EXPLAIN THE ACCOUNTING AND PRO FORMA ADJUSTMENTS
- 14 CONTAINED IN EXHIBIT A-1.
- 15 A. Adj. # 1 Annualize Revenues Both the Staff and the
- 16 Company propose to annualize water and sewer revenues
- 17 based on a bill frequency analysis for the year 2001.
- 18 The Staff adjusted water revenues by \$24,375 and sewer
- 19 revenues by \$2,423. The Company adjusted water revenues
- 20 by \$6,995 and sewer revenues by \$2,423.
- 21 Adj. # 2 DHEC Safe Water Fee Both the Staff and
- 22 Company propose to remove DHEC Recoupment Fees in the
- 23 amount of (\$1,614). The Department of Health and

1	Environmental Control (DREC) has jurisdiction over such
. 2	fees. They are billed to the Company's customers as a
3	separate line item on the utility bill and are intended
4	to recover the cost of certain water testing functions
5	required by state law. The Staff and Company have
6	eliminated revenues of (\$1,614) and Staff has eliminated
7	the associated expenses of (\$1,614) from water
8	operations.
9	Adj. #3 Interest Earned - Both the Company and the Staff
10	propose an adjustment to remove the revenue amount of
11	(\$70) for interest earned since such income is not
12	regulated by the Commission. This adjustment allocates
13	(\$46) to water operations and (\$24) to sewer operations.
14	Adj. # 4 Late Charges - The Company proposes to reduce
15	revenues in the amount of (\$517) for late charges
16	earned. This adjustment was allocated (\$336) to water
17	operations and (\$181) to sewer operations. The Staff
18	does not propose to make this adjustment since late fees
19	should be included in the calculation for operating
20	margin. Late fees are approved by this Commission.
21	Adj. #5 Tap Fees The Staff and the Company propose to
22	remove tap fees in the amount of (\$5,092) from revenues.
23	The Staff also proposes to remove an equal amount from

estimated costs.

1 expenses since the cost of the tap is equal to the tap 2 fee. This adjustment allocates (\$3,310) to water 3 operations and (\$1,782) to sewer operations. 4 Adj. # 6 Interest Expense The Staff proposes to remove 5 interest in the amount of (\$28,447) which was deducted 6 by the Company as an expense. Such interest expense was 7 paid for the purchase of treasury stock. Staff does not 8 recommend that such cost be included for ratemaking 9 purposes. This adjustment allocates (\$18,491) to water 10 operations and (\$9,956) to sewer operations. 11 Adj. # 7 Donations - The Staff and the Company propose 12 to remove a donation in the amount of (\$150) 13 Donations are considered non-allowable for 14 ratemaking purposes. This adjustment reduces 15 expenses in the amount of (\$98) and reduces 16 expenses in the amount of (\$52). 17 Adj. # 8 Rate Case Expenses - The Company proposes to 18 amortize rate case expenses totaling \$3,000 over three 19 The Company proposes an adjustment in the amount years. 20 of \$1,000. The Staff did not include this expense 21 because it was an estimate. The Staff does not recognize

The Company's proposed adjustment

increased water expenses in the amount of \$650 and

2	increased sewer expenses in the amount of \$350.
3	Adj. # 9 Excess Operating Expenses - The Staff and the
4	Company propose to remove excess charges which were paid
5	for line location services. The Company has an
6 .	administration and operator services contract with the
7	Beaufort Group, LLC. Per the services contract, the
8	Beaufort Group will provide certain services at an
9	agreed upon charge. Per the contract, labor charges for
10	line location services were set at a charge of \$20 per
11	line. During the test year, the Beaufort Group charged
12	the Company an hourly rate for actual labor hours worked
13	to locate lines during the test year rather than the
13 14	to locate lines during the test year rather than the agreed upon price of \$20 per line. The Staff and the
14	agreed upon price of \$20 per line. The Staff and the
14 15	agreed upon price of \$20 per line. The Staff and the Company propose to remove a total of (\$960) from
14 15 16	agreed upon price of \$20 per line. The Staff and the Company propose to remove a total of (\$960) from operating expenses, which represents the difference
14 15 16 17	agreed upon price of \$20 per line. The Staff and the Company propose to remove a total of (\$960) from operating expenses, which represents the difference between the contract price for line location services
14 15 16 17 18	agreed upon price of \$20 per line. The Staff and the Company propose to remove a total of (\$960) from operating expenses, which represents the difference between the contract price for line location services and the actual amount paid. This adjustment reduces
141516171819	agreed upon price of \$20 per line. The Staff and the Company propose to remove a total of (\$960) from operating expenses, which represents the difference between the contract price for line location services and the actual amount paid. This adjustment reduces water expenses in the amount of (\$624) and sewer
14 15 16 17 18 19	agreed upon price of \$20 per line. The Staff and the Company propose to remove a total of (\$960) from operating expenses, which represents the difference between the contract price for line location services and the actual amount paid. This adjustment reduces water expenses in the amount of (\$624) and sewer expenses in the amount of (\$336).

1	management services at an agreed upon price. The
2	Beaufort Group billed the Company for fees in excess of
3	the amounts agreed upon in the contract. The Staff and
4	Company propose to reduce management fees in the amount
5	of (\$3,500) which represents the amount overcharged by
6	the Beaufort Group. This adjustment reduces water
7	expenses by (\$2,275) and reduces sewer expenses in the
8	amount of (\$1,225).
9	Adj. # 11 Postage Expense - Per the service agreement
10	with the Beaufort Group, the Company is required to pay
11	postage for the mailing of monthly bills. During the
12	test year, the Company was not billed for such postage
13	by the management company. The Staff and the Company
14	propose to annualize postage expense by increasing
15	expenses in the amount of \$1,591. This adjustment
16	allocates \$1,034 to water operations and \$557 to sewer
17	operations.
18	Adj. # 12 Depreciation Expense - The Staff proposes to
19	annualize depreciation expense using year end plant in
20	service. Plant in Service was reduced by Contributed
21	Capital and Contributions in Aid of Construction (tap
22	fees) before depreciation expense was computed. The
23	Staff proposes to reduce depreciation expense in the

1	amount of (\$2,675). The Stail's adjustment allocates
2	(\$1,471) to water operations and (\$1,204) to sewer
3	operations. The Company does not propose an adjustment
4	to annualize depreciation expense. However, the Company
5	does propose to allocate depreciation expense in the
6	amount of (\$1,972) from the water operations to the
7	sewer operations.
8	Adj. # 13 Telephone Expense - During the test year the
9	Company deducted telephone expense for only nine months.
10	The Staff and the Company propose an adjustment in the
11	amount of \$263 in order to annualize telephone expenses.
12	This adjustment allocates \$171 to water operations and
13	\$92 to sewer operations.
14	Adj. # 14 Labor Charges - Per the administration and
15	operator services agreement, the Beaufort Group was to
16	provide a set number of labor hours per month in
17	performing maintenance work for a set monthly service
18	charge. The Company was to be billed for any additional
19	labor hours needed to provide excess services for the
20	Company. During the test year, the Company was charged
21	for work which should have been covered by the monthly
22	service charge. The Company and the Staff propose to
23	make an adjustment in the amount of (\$28,182) for the

1 amount of excess labor charges paid by the Company 2 test This during the year. adjustment allocates 3 (\$16,182) to water operations and (\$12,000) to sewer 4 operations. 5 Adj. # 15 Purchased Water - An analysis of water 6 purchases reflected that water had been lost in excess 7 Both Staff and Company propose to reduce of 10%. 8 purchased water expense by (\$6,017) in order to adjust 9 for the unaccounted for water. 10 Adj. #16 Estimated Debt Service - The Company proposes 11 an adjustment to expense the estimated debt service cost 12 to relocate a pipeline across a new bridge which will be 13 built at some time in the future. The Staff does not 14 propose to include this estimate. The Commission does 15 not recognize estimated costs. The cost of debt should 16 be based on embedded cost rates, capital structure and 17 rate base. 18 Adj. # 17 Operating Expense - Per the Company's 19 agreement with the Beaufort Group, LLC, the annual fee 20 for the Beaufort Group to provide certain administration 21 and operator services is set at an annual rate of 22 The Company had only expensed a total of \$38,360. 23 Therefore, the Staff and the Company propose \$35,816.

1	an adjustment in the amount of \$2,544 which represents
2	the difference in the amount owed per the service
3	agreement and the amount expensed in the test year.
4	Adj. # 18 Operator Services Expense Allocation - Both
5	Staff and Company propose to allocate a portion of
6	operator services expense from water operations to sewer
7	operations. The Staff and the Company propose an
8	allocation in the amount of \$8,226. This adjustment has
9	no effect on total expenses.
10	Adjustment # 19 Income Taxes - Staff computed income
11	taxes on an as adjusted basis. Staff used water and
12	sewer operating revenue less expenses to compute income
13	tax expense. The income tax expense adjustment was
14	\$2,451 for water operations and \$3,377 for sewer
15	operations for a total of \$5,828 for combined
16	operations.
17	Adjustment # 20 Refunds - The Company issued refunds
18	totaling \$135 during the test year. Such refunds are
19	possibly non-recurring. Therefore, the Staff and the
20	Company propose an adjustment in the amount of \$135 to
21	increase revenue by the amount of the refunds recorded
22	during the test year. This adjustment allocates \$88 to
23	water operations and \$47 to sewer operations.

1	Adjustment # 21 Proposed Revenue - Both Stall and
2	Company propose to adjust revenue for the effect of the
3	proposed rates and charges. Staff proposes to increase
4	water revenues by \$34,801 and to increase sewer revenues
5	in the amount of \$22,302. This results in a combined
6	revenue increase adjustment in the amount of \$57,103.
7	The Company proposes to increase water revenues in the
8	amount of \$52,181 and to increase sewer revenues in the
9	amount of \$21,220. This results in a combined revenue
10	increase in the amount of \$73,401.
11	Adjustment # 22 Proposed Increase Gross Receipts Taxes -
12	The Staff proposes to include the effect of the proposed
13	increase on gross receipts taxes. The current gross
14	receipts tax rate was used by the Staff to calculate
15	this expense. The Staff proposes to increase expenses
16	for water operations in the amount of \$166 and to
17	increase expenses for sewer operations in the amount of
18	\$106 for a total adjustment of \$272. The Company does
19	not propose an adjustment for gross receipts taxes.
20	Adjustment # 23 Proposed Increase Income Taxes - The
21	Staff computed income taxes associated with the proposed
22	increase in revenues. The Staff computed an adjustment
23	for income taxes in the amount of \$8,827 for water

1	operations and an adjustment in the amount of \$6,086 for
2	sewer operations. This resulted in a total adjustment
3	in the amount \$14,913 for income taxes on a combined
4	basis.
5	Adj. # 24 Proposed Increase Purchased Water - The
6 .	Company proposes to adjust purchased water expense in
7	the amount of \$717 to reflect customer growth. Staff
8	does not propose to make this adjustment. The Staff
9	computed growth in both revenue and expenses by applying
10	a growth factor to net operating income for water
11	operations only. This is due to the fact that sewer
12	operations had zero growth. The customer growth
13	adjustment (shown in exhibit A-2) covers growth for the
14	proposed increase.
15 Q.	MS. CRAWFORD, DOES THIS CONCLUDE YOUR TESTIMONY?
16 A.	Yes, it does.
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18	
19	

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